

Message Text

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ACTION EUR-25

INFO OCT-01 EA-11 ADP-00 INRE-00 CIAE-00 DODE-00 PM-09

H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

SS-15 USIA-12 IO-12 DPW-01 RSR-01 /117 W
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P R 101808 Z APR 73

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 9107

INFO AMEMBASSY PHNOM PENH

AMEMBASSY SAIGON

AMEMBASSY VIENTIANE

C O N F I D E N T I A L PARIS 10007

E. O. 11652: GDS

TAGS: PFOR, FR, VN, VS

SUBJECT: FRENCH RELATIONS WITH GVN- DRV

1. QUAI DEPUTY DIRECTOR ASIAN AFFAIRS BOLLE INFORMED EMBOFF THAT, COUNTRARY TO PRESS REPORTS, GOF HAD NOT YET ANNOUNCED FORMAL DECISION CONCERNING RELATIONS AT AMBAS- SADORIAL LEVEL WITH SAIGON AND HANOI. GOF HOPES TO ANNOUNCE IN TWO JOINT COMMUNIQUE WITHIN A SHORT TIME THE ELEVATION OF RELATIONS TO AMBASSADORIAL LEVEL, BUT WISHES ACTIONS TO BE A PARALLEL AND SIMULTANEOUS AS POSSIBLE. BOLLE NOTED THAT THE FRENCH DELEGATE- GENERAL IN HANOI WAS OF AMBASSADORIAL RANK AND WOULD REMAIN AS AMBASSADOR IF HANOI GAVE AGREEMENT. IN THE CASE OF SAIGON, THE CURRENT CONSUL GENERAL, FOLIN, WOULD REMAIN AS CHARGE FOR A SHORT TIME TO PREPARE FOR THE ARRIVAL OF AN AMBASSADOR. SINCE FOLIN'S ASSIGNMENT HAS NEARLY REACHED ITS NORMAL TERMINA- TION, HE WOULD PROBABLY LEAVE SHORTLY AFTER THE ARRIVAL OF THE AMBASSADOR.

2. BOLLE SAID ALSO THAT THERE WAS NO QUESTION OF ESTAB- LISHING DIPLOMATIC RELATIONS WITH THE PRG, OR TAKING ANY OTHER ACTION WHICH WOULD PUT THE PRG ON AN EQUAL BASIS WITH THE GVN. SINCE THE PRG HAD MAINTAINED AN INFORMATION OFFICE
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IN PARIS FOR SOME TIME AND NOW WAS PARTICIPATING IN THE CELLE ST. CLOUD TALKS, BOLLE THOUGHT A PRG OFFICE WOULD BE MAIHE NATION. SO LONG AS THIS ATTITUDE PERSISTS, WE SHOULD NOT DELUDE OURSELVES INTO BELIEVING THAT BECAUSE WE ADVOCATE AN INTEGRATION CONCEPT, WHETHER BASIS GRAINS POLICY OR ANYTHING ELSE, WE CAN CONVINCE, ENTICE OR COERCE THE CA' S INTO ACTING ON IT. IN LIGHT OF THE FOREGOING, A MUCH MORE REASONED APPROACH WOULD BE TO CONTINUE THE RECENTLY INITIATED SIECA- ROCAP STUDY TO ESTABLISH THE TECHNICAL FEASIBILITY OF AN EFFECTIVE CA GRAINS SYSTEM AND TO SUPPORT BILATERAL PROGRAMS DESIGNED TO DEVELOP EFFECTIVE MARKETING INSTITUTIONS IN THE SEVERAL COUNTRIES. IF THE TECHNICAL STUDIES PROVE SUCH A SYSTEM FEASIBLE AND SUFFICIENT PROGRESS IS MADE ON REVITALIZING THE CACM THEN PERHAPS THE TIME WOULD BE APPROPRIATE TO TRY TO SELL THE IDEA TO THE CA' S AND OFFER REGIONAL FINANCING FOR A REGIONAL PROGRAM. WE BELIEVE THE TIME IS NOT APPROPRIATE NOW. MOREOVER, WE DO NOT BELIEVE THAT A BILATERAL START FOR EL SALVADOR WILL RESULT IN UN- NEEDED CAPACITY AT A LATER DATE. IT IS HIGHLY UNLIKELY THAT PRODUCTION OF GRAINS WILL BE DRASTICALLY REDUCED AND HENCE THERE WILL ALWAYS BE STORAGE NEEDS.

3. IN JANUARY 1973, AN IDB TEAM VISITED CA AND ANNOUNCED INTENTIONS TO PROVIDE A LOAN TO CABEI, BY MARCH 1973, TO FINANCE CONSTRUCTION OF STORAGE UNITS AND TA WITH A BACK- UP AID LOAN (ROCAP TO CABEI) FOR WORKING CAPITAL. HOWEVER, RECENT DISCUSSIONS BETWEEN USAID REPRESENTATIVES AND IDB INDICATE THAT THE LOAN FOR STORAGE UNITS IS NOT LIKELY TO MATERIALIZE FOR AT LEAST ANOTHER YEAR OR TWO; THE ROCAP/ CABEI WORKING CAPITAL LOAN IS NOT EXPECTED TO BE AUTHORIZED BEFORE MARCH 1974. THE ROCAP- SIECA STUDY WHCCH WILL SERVE AS THE BASIS FOR THE REGIONAL POLICY AND PROVIDE THE TECHNICAL AND ECONOMIC JUSTIFICATION FOR BOTH THE AID AND IDB LOANS IS JUST NOW BEING INITIATED. I, THEREFORE, DO NOT CONSIDER THE CABEI PROGRAM TO BE SUFFICIENTLY ADVANCED TO MEET EL SALVADOR' S IMMEDIATE NEEDS. AS PROVIDED FOR IN THE RFS, WE BELIEVE IT APPROPRIATE AND CONSISTENT WITH THE APPROVED RFS AND THE PROP THAT A BILATERAL PROGRAM BEGINNING BE MADE AT THIS TIME. SINCE THIS PROPOSED PROGRAM IS ONLY A BEGINNING IT IS CONSISTENT WITH OUR LONGER RUN INTERESTS IN ESTABLISHING A REGIONAL PROGRAM AS POLITICAL
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AND OTHER CONDITIONS PERMIT.

4. ACCORDING TO THE MINUTES OF THE FIRST MEETING OF THE MDCC, DECEMBER 4 AND 5, 1972, THE MDCC WILL HAVE ADVISORY FUNCTION ON IRR' S, AND QUOTE WILL REVIEW ALL IRR' S TO DETERMINE THEIR

CONSISTENCY WITH THE REGIONAL FIELD SUBMISSION AND THE IMPACT
THEY MAY HAVE ON OTHER ON- GOING AND PROPOSED PROGRAMS END
QUOTE. COMMENTS HAVE BEEN SUBMITTED BY ROCAP (GUATEMALA 1270)
AND THE USAID REPLY (SAN SALVADOR 107) WAS SENT TO AID/ W.
WE HAVE BEEN IN CONTACT WITH THE OTHER CA MISSIONS WHICH
INFORMED US THAT THEY HAVE NO OBJECTIONS AND DO NOT CONSIDER
THE PROPOSED LOAN TO BE IN CONFLICT WITH THE RFS. WE HAVE
ASKED THAT EACH MISSION NOW CONFIRM THESE COMMENTS BY CABLE
TO USAID/ SAN SALVADOR.

5. IN MY OPINION THE USAID/ SAN SALVADOR LOAN PROPOSAL CANNOT
BE DELAYED FURTHER. TO DO SO WOULD BE CONTRARY TO US INTEREST
AND OBJECTIVES IN EL SALVADOR AND IN TH
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